Michigan Deptartment of Trea 496 (2-04) Auditing Pro Issued under P.A. 2 of 1968, a	oceo		s Repo	ort					
Local Government Type City Township		Village	✓Other	Local Government Name Oceana County Re	oad Commissi	ion	County		
Audit Date 12/31/05		Opinion 3/15/			untant Report Submit				
We have audited the fi accordance with the S Financial Statements for We affirm that:	Stateme	ents of	the Govern	local unit of governme mental Accounting Sta	nt and rendered indards Board (GASB) and th	e Uniform	Reporting Format	
	with th	e <i>Bulle</i>	tin for the Au	udits of Local Units of Go	overnment in Mic	higan as revise	ed.		
We are certified put	ıblic ac	countar	nts registered	d to practice in Michigan	ı.				
We further affirm the fo comments and recomm			responses h	nave been disclosed in t	he financial state	ments, includir	ng the notes	, or in the report o	of
You must check the app	olicable	box fo	r each item b	pelow.					
☐ Yes 🗸 No 1.	Certa	in com	ponent units/	funds/agencies of the lo	ocal unit are excl	uded from the	financial sta	atements.	
Yes ✓ No 2.		e are a of 1980)		deficits in one or more	of this unit's uni	reserved fund	balances/re	tained earnings (F	P.A.
Yes No 3.	There amer		nstances of	non-compliance with th	ne Uniform Acco	unting and Bu	idgeting Act	(P.A. 2 of 1968,	, as
☐ Yes ✓ No 4.				ited the conditions of e			the Municipa	al Finance Act or	r its
Yes ✓ No 5.				oosits/investments which 1], or P.A. 55 of 1982, a	, -	-	requiremen	nts. (P.A. 20 of 19	943,
☐ Yes 📝 No 6.	The l	ocal un	it has been d	delinquent in distributing	tax revenues that	at were collecte	ed for anothe	er taxing unit.	
☐ Yes ✓ No 7.	pensi	on ben	efits (normal	ted the Constitutional related the Constitutional related to the current yet normal cost requireme	ear. If the plan i	s more than 1	00% funded	and the overfund	
☐ Yes ✓ No 8.		ocal ur .129.24		dit cards and has not a	adopted an appl	icable policy a	as required	by P.A. 266 of 1	995
☐ Yes 🔽 No 9.	The I	ocal un	it has not add	opted an investment pol	icy as required b	y P.A. 196 of 1	1997 (MCL 1	29.95).	
We have enclosed the	e follov	ving:				Enclosed	To Be Forward		
The letter of comments	s and re	ecomm	endations.			✓			
Reports on individual for	ederal	financia	al assistance	programs (program aud	dits).			✓	
Single Audit Reports (A	ASLGU).						✓	
Certified Public Accountant (Firm Name) Abraham & Gaffney, P.C.									
Street Address 3511 Coolidge Roa			0		City East Lansing	g	State MI	ZIP 48823	
Accountant Signature	Accountant Signature Date Genaham & Hoffmey, P.C. Decor M. Stonas Stulob								

Oceana County Road Commission Hart, Michigan

FINANCIAL STATEMENTS

December 31, 2005

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Principals

Dale J. Abraham, CPA Michael T. Gaffney, CPA Steven R. Kirinovic, CPA Aaron M. Stevens, CPA Eric J. Glashouwer, CPA



3511 Coolidge Road Suite 100 East Lansing, MI 48823 (517) 351-6836 FAX: (517) 351-6837

INDEPENDENT AUDITOR'S REPORT

Board of the County Road Commissioners Oceana County Hart, Michigan

We have audited the accompanying component unit financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Oceana County Road Commission, a component unit of Oceana County, Michigan as of and for the year ended December 31, 2005, which collectively comprise the Commission's basic financial statements as listed in the Table of Contents. These component unit financial statements are the responsibility of the Commission's management. Our responsibility is to express an opinion on these component unit financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Oceana County Road Commission as of December 31, 2005, and the respective changes in financial position thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 15, 2006, on our consideration of the Oceana County Road Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and budgetary comparison, as identified in the Table of Contents, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the component unit financial statements that collectively comprise the Oceana County Road Commission financial statements. The Other Supplementary Information listed in the Table of Contents is presented for purposes of additional analysis and is not a required part of the component unit financial statements of the Oceana County Road Commission. Such information has been subjected to the auditing procedures applied in the audit of the component unit financial statements and, in our opinion, is fairly stated in all material respects in relation to the component unit financial statements taken as a whole.

Odersham & Golfrey, P.C.

ABRAHAM & GAFFNEY, P.C. Certified Public Accountants

March 15, 2006

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2005

Our discussion and analysis of Oceana County Road Commission's financial performance provides an overview of the Road Commission's financial activities for the year ended December 31, 2005. This annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities provide information about the activities of the Road Commission and present a long-term view of the Road Commission's finances. Fund financial statements tell how these services were financed in the short-term, as well as what remains for future spending. Fund financial statements also report the Road Commission's operations in more detail than the government-wide financial statements.

Overview of the Financial Statements

This annual report consists of four parts – management's discussion and analysis (this section), the basic financial statements, required supplementary information, and the other supplementary information section that presents the operating fund broken down between primary, local, and county roads. The basic financial statements include two kinds of statements that present different views of the Oceana County Road Commission:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the Oceana County Road Commission's overall financial status. These statements report information about the Road Commission as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid. The two government-wide statements report the Road Commission's net assets and how they have changed. "Net Assets" is the difference between the assets and liabilities this is one way to measure the Road Commission's financial health or position.
- The remaining statements are fund financial statements that focus on individual funds; reporting the operations in more detail than the government-wide statements.

Reporting the Oceana County Road Commission as a Whole

Government-Wide Statements

The Statement of Net Assets and the Statement of Activities report information about the Road Commission, as a whole, and about its activities in a way that helps answer the question of whether the Road Commission, as a whole, is better off or worse off as a result of the year's activities. The Statement of Net Assets includes all of the Road Commission's assets and liabilities using the accrual basis of accounting, which is similar to the accounting method used by most private-sector companies. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The two statements, mentioned above, report the Road Commission's net assets and how they have changed. The reader can think of the Road Commission's net assets (the difference between assets and liabilities) as one way to measure the Road Commission's financial health or financial position. Over time, increases or decreases in the Road Commission's net assets are one indicator of whether its financial health is improving or deteriorating, respectively. To assess the overall health of the Road Commission, additional nonfinancial factors such as changes in the county's property tax base, the condition of the Road Commission's roads, and changes in the law related to the gas taxes and its distribution need to be considered.

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2005

Fund Financial Statements

The Road Commission currently has two funds, the general operations fund and the pension fund. All of the Oceana County Road Commission's activities are accounted for in the general operations fund. The general operations fund is a governmental fund type. The General Operating Fund budget vs. actual schedules are located on pages 20 and 21. The other supplementary information begins on page 22 and provides detailed information about the major fund.

Governmental funds focus on how money flows into and out of this fund and the balances left at year-end that are available for spending. This fund is reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Oceana County Road Commission's general governmental operations and the basic service it provides. Governmental fund information helps the reader to determine whether there are more or fewer financial resources that can be spent in the future to finance the Road Commission's services. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and the governmental fund in a reconciliation following each fund level financial statements.

Financial Analysis of the Road Commission as a Whole

The Road Commission's net assets increased from \$6,050,216 to \$8,440,286, for the year ended December 31, 2005. The net assets and change in net assets are summarized below.

Net Assets

Restricted net assets are those net assets that have constraints placed on them by either: (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorized the government to assess, levy, charge, or otherwise mandate payment of resources and includes a legally enforceable requirement that those resources by used only for the specific purpose stipulated in the legislation. As such, all assets (except for amounts invested in capital assets, net of related debt) are considered restricted.

Net assets increased by \$2,390,070 for 2005. The primary reason for the increase was the recognition of infrastructure assets. Declining interest rates, decline in federal support for road projects and the loss of Township revenue sharing negatively impacted net assets and will most likely account for future impacted net assets.

A comparison of net assets as of the years ended December 31, 2004 and 2005 follows:

	2004	<u>2005</u>
Current Assets Capital Assets	\$ 1,696,967 <u>5,559,656</u>	\$ 2,886,528 <u>6,741,853</u>
TOTAL ASSETS	7,256,623	9,628,381
Current Liabilities Noncurrent Liabilities	473,485 <u>732,922</u>	568,317 <u>619,778</u>
TOTAL LIABILITIES	1,206,407	1,188,095
Invested in capital assets, net of related debt Restricted for County Roads	4,994,815 1,055,401	6,341,853
TOTAL NET ASSETS	<u>\$ 6,050,216</u>	<u>\$ 8,440,286</u>

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2005

Changes in Net Assets

The following table presents comparison of changes in net assets between 2004 and 2005.

	Governmental Activities		
	<u>2004</u>	<u>2005</u>	
Program Revenues			
Charges for services	\$ 1,289,030	\$ 855,172	
Operating grants & contributions	4,434,634	4,076,521	
Capital grants & contributions	1,538,844	2,626,788	
General Revenues			
Interest	7,133	29,884	
Gain on equipment disposal	<u>33,131</u>		
TOTAL REVENUES	7,302,772	7,588,365	
Expenses			
Primary Roads	974,842	1,408,575	
Local Roads	2,251,590	2,085,698	
State Trunkline	1,518,502	864,453	
Equipment – net	(107,549)	198,295	
Administrative – net	188,981	354,881	
Drains	-	25,583	
Compensated absences	13,285	2,135	
Infrastructure depreciation	184,177	234,615	
Interest expense	<u>30,335</u>	24,060	
TOTAL EXPENSES	5,054,163	5,198,295	
INCREASE IN NET ASSETS	<u>\$ 2,248,609</u>	\$ 2,390,070	

The Oceana County Road Commission's Fund Level Information

The Road Commission's general operating fund is used to control the expenditures of Michigan Transportation Fund monies distributed to the county, which are earmarked by law for road and highway purposes. For the year ended December 31, 2005, the fund balance of the general operating fund increased \$1,042,328 as compared to an increase of \$471,211 (after considering the effect of prior period adjustments) in the fund balance for the year ended December 31, 2004. Total operating revenues were \$7,588,365, an increase of \$285,593 as compared to last year. There was also an increase in interest earned due to the overall economy in the amount of \$22,751. Total expenditures were \$6,546,037, a decrease of \$285,524 as compared to last year.

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2005

A comparison of changes in the Operating Fund for the year ended December 31, 2005 and 2004 follows:

Operating Fund

Revenues	2004	<u>2005</u>
Licenses & Permits	\$ 15,005	\$ 12,092
Federal Grants	536,413	309,770
State Grants	4,629,240	6,049,303
Contributions from local units	807,825	344,236
Charges for services	1,274,025	843,080
Interest & Rents	7,133	29,884
Other	<u>33,131</u>	
TOTAL REVENUES	7,302,772	7,588,365
Expenditures		
Primary Road	1,864,039	1,938,028
Local Road	3,457,364	2,788,606
State Trunkline	1,518,502	864,453
Equipment – net	(107,549)	331,318
Administrative – net	173,520	339,149
Capital outlay	(199,182)	67,160
Debt Service	124,867	191,740
Drain Assessment	_	25,583
TOTAL EXPENDITURES	6,831,561	6,546,037
EXCESS OF REVENUES		
OVER EXPENDITURES	471,211	1,042,328
FUND BALANCE – BEGINNING	1,002,369	1,473,580
FUND BALANCE – ENDING	<u>\$ 1,473,580</u>	<u>\$ 2,515,908</u>

Budgetary Highlights

Prior to the beginning of any year, the Road Commission's budget is compiled based upon certain assumptions and facts available at that time. During the year, the Road Commission Board acts to amend its budget to reflect changes in these original assumptions, facts, and/or economic conditions that were unknown at the time the original budget was compiled. In addition, by policy, the Board reviews and authorizes large expenditures when requested throughout the year.

The final amended revenue budget for 2005 was \$616,150 higher than the original budget primarily due to the Road Commission receiving certain federal aid projects during the year as originally planned. There was also an increase in Township contributions. The actual revenue recognized during 2005 was greater than the final amended budget by \$218,565.

The final amended expenditures budget for 2005 was \$616,150 lower than the original budget primarily due to the Road Commission completing more Township projects than originally planned; the increase in fringe benefits was due primarily to increases in employee benefits. The actual expenditures recognized during 2005 were lower than the final amended budget by \$1,048,763. There were unfavorable variances in certain expenditure line items.

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2005

Capital Asset & Debt Administration

Capital Assets

As of December 31, 2005, the Road Commission has invested \$6,741,853 in net capital assets. This amount represents a net increase (including additions and deductions) of \$1,182,197 as follows:

Conital Access Not Daine Danne interd	<u>2004</u>	<u>2005</u>	
Capital Assets Not Being Depreciated Land & Improvements Construction in progress	\$ 62,094 	\$ 62,094 272,285	
SUB-TOTAL	62,094	334,379	
Capital Assets Being Depreciated			
Buildings	1,686,839	1,686,839	
Road Equipment	4,999,616	5,244,616	
Shop Equipment	99,777	99,777	
Office Equipment	37,518	37,518	
Engineer Equipment	3,744	3,744	
Infrastructure - Roads	3,323,426	4,164,219	
Infrastructure - Bridges	<u>808,399</u>	<u>1,199,967</u>	
SUB-TOTAL	10,959,319	12,436,680	
TOTAL CAPITAL ASSETS	11,021,413	12,771,059	
TOTAL ACCUMULATED DEPRECIATION	<u>(5,461,757</u>)	(6,029,206)	
TOTAL NET CAPITAL ASSETS	<u>\$ 5,559,656</u>	<u>\$ 6,741,853</u>	

This year's major capital asset additions included the following:

Construction in progress	\$	272,285
Equipment Roads		245,000
Infrastructure Roads Bridges		840,793 391,568
TOTAL	<u>\$</u>	<u>1,749,646</u>

There was no installment purchase agreements entered into during 2005.

During 2005, the Road Commission did not trade in or dispose of any equipment.

MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2005

Debt Administration

As of December 31, 2005, the Road Commission had \$400,000 in long-term bonds outstanding versus \$480,000 last year, a decrease of 8.75% as shown below. The scraper lease was paid in full in June, 2005.

	12-31-04	2005	12-31-05
	<u>Balance</u>	<u>Payment</u>	<u>Balance</u>
Bonds Payable	\$ 480,000	\$ 80,000	\$ 400,000
Capital Lease	<u>84,841</u>	<u>84,841</u>	-0-
Totals	<u>\$ 564,841</u>	<u>\$ 164,841</u>	<u>\$ 400,000</u>

During 2005 there was no new bonded debt.

Other obligations include accrued vacation pay and sick leave. As of December 31, 2005, the Road Commission has a \$415,995 outstanding debt related to accumulated unused vacation pay and sick leave. More detailed information about the Road Commission's long-term liabilities is presented in Notes to the Financial Statements.

Economic Factors and Next Year's Budget

The Board of County Road Commissioners considered many factors when setting the fiscal year 2006 budget. One of the factors is the economy. The Road Commission derives approximately 58% of its revenues from the fuel tax collected. Using MDOT projections, it is estimated that the Road Commission will receive \$3,863,500, or about \$140,000 less in MTF revenues in 2006. During 2006 we will be completing a major road project that will increase our Federal and State revenues.

The above items were considered when adopting the budget for 2006. Amounts available for appropriation in the 2006 budget are \$8,081,215, an increase of \$711,415 over the 2005 final amended revenue budget of \$7,369,800.

Contacting the Road Commission's Financial Management

This financial report is designed to provide the motoring public, citizens, and other interested parties a general overview of the Road Commission's finances and to show the Road Commission's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Oceana County Road Commission's administrative offices at P.O. Box 112, Hart, MI 49420.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS

December 31, 2005

	Governmental Activities
ASSETS	
Current assets	
Cash and cash equivalents	\$ 141,087
Restricted cash and cash equivalents	1,791,394
Accounts receivable	3,409
Due from other governmental units	
State	697,789
Local	20,000
Inventory	232,849
Total current assets	2,886,528
Noncurrent assets	
Capital assets, not being depreciated	334,379
Capital assets, net	6,407,474
Total capital assets	6,741,853
TOTAL ASSETS	9,628,381
LIABILITIES	
Current liabilities	
Accounts payable	193,553
Accrued liabilities	34,091
Accrued interest payable	1,520
Current portion of compensated absences	259,153
Current portion of long-term debt	80,000
Total current liabilities	568,317
Noncurrent liabilities	
Advances	142,976
Noncurrent portion of compensated absences	156,802
Noncurrent portion of long-term debt	320,000
Total noncurrent liabilities	619,778
TOTAL LIABILITIES	1,188,095
NET ASSETS	
Invested in capital assets, net of related debt	6,341,853
Restricted for County Roads	2,098,433
TOTAL NET ASSETS	\$ 8,440,286

STATEMENT OF ACTIVITIES

	Governmental Activities		
Program Expenses Primary Road Local Road State Trunkline Equipment - net Administrative - net Drains at large Compensated absences Infrastructure depreciation Interest expense	\$ 1,408,575 2,085,698 864,453 198,295 354,881 25,583 2,135 234,615 24,060		
TOTAL PROGRAM EXPENSES	5,198,295		
Program Revenues Charges for services Operating grants and contributions Capital grants and contributions	855,172 4,076,521 2,626,788		
TOTAL PROGRAM REVENUES	7,558,481		
NET PROGRAM REVENUES	2,360,186		
General Revenues Interest	29,884		
CHANGE IN NET ASSETS	2,390,070		
Net assets, beginning of the year	6,050,216		
Net assets, end of the year	\$ 8,440,286		

GOVERNMENTAL FUND BALANCE SHEET

December 31, 2005

COSTO		Governmental Fund Type General Operating Fund		
ASSETS Cash and cash equivalents	\$	141,087		
Restricted cash and cash equivalents		1,791,394		
Accounts receivable Due from other governmental units		3,409		
State of Michigan		697,789		
Local		20,000		
Inventory		232,849		
TOTAL ASSETS	\$	2,886,528		
LIABILITIES AND FUND EQUITY				
LIABILITIES Accounts payable	\$	193,553		
Accrued liabilities	*	34,091		
Advances		440.070		
State of Michigan		142,976		
TOTAL LIABILITIES		370,620		
FUND EQUITY				
Fund balance		202.242		
Reserved for inventory Unreserved - undesignated		232,849 2,283,059		
om oddi vod - andodignatod		2,200,000		
TOTAL FUND EQUITY		2,515,908		
TOTAL LIABILITIES AND FUND EQUITY	\$	2,886,528		

RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE SHEET TO THE STATEMENT OF NET ASSETS

December 31, 2005

Total fund balance - governmental fund

\$ 2,515,908

Amounts reported for the governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental fund.

The cost of capital assets is \$ 12,771,059 Accumulated depreciation is \$ (6,029,206)

Capital assets, net 6,741,853

Long-term liabilities are not due and payable in the current period and therefore are not reported in the Governmental Fund Balance Sheet. Long-term liabilities at year-end consist of:

Bond payable (400,000)
Accrued interest payable (1,520)
Compensated absences (415,955)

(817,475)

Net assets of governmental activities

\$ 8,440,286

See accompanying notes to financial statements.

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - ${\sf GOVERNMENTAL\ FUND}$

	Governmental Fund Type General Operating Fund		
REVENUES Licenses and permits Intergovernmental Charges for services Interest and rents	\$	12,092 6,703,309 843,080 29,884	
TOTAL REVENUES		7,588,365	
EXPENDITURES Current Primary Road Local Road State Trunkline Equipment - net Administrative - net Drains at large Capital outlay - net Debt Service		1,938,028 2,788,606 864,453 331,318 339,149 25,583 67,160 191,740	
TOTAL EXPENDITURES		6,546,037	
EXCESS OF REVENUES OVER EXPENDITURES		1,042,328	
Fund balance, beginning of year		1,473,580	
Fund balance, end of year	\$	2,515,908	

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES

Year Ended December 31, 2005

Net change in fund balance - governmental fund

\$ 1,042,328

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in the governmental fund. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

Capital outlay	\$ 1,749,646
Depreciation expense	(332,834)
Infrastructure depreciation expense	(234,615)

Excess of capital outlay over depreciation expense

1,182,197

Repayment of long-term debt and borrowing of long-term debt is reported as expenditures in the governmental fund, but the repayment reduces long-term liabilities and the borrowings increase long-term liabilities in the statement of net assets. In the current year, these amounts consist of:

Bond principal	80,000
Capital lease payments	84,841_

164,841

Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental fund. These activities consist of:

Decrease in accrued interest payable	2,839
(Increase) in accrued compensated absences	(2,135)

704

Change in net assets of governmental activities

\$ 2,390,070

Fiduciary Fund

STATEMENT OF NET ASSETS

December 31, 2005

	Pension Fund
ASSETS Investments	\$ 1,859,007
NET ASSETS Held in trust for pension benefits	\$ 1,859,007_

Fiduciary Fund

STATEMENT OF CHANGES IN PLAN NET ASSETS

	F	Pension Fund
ADDITIONS Contributions	\$	107 116
Employer Investment earnings	Ф	127,116
Interest and dividends		83,177
TOTAL ADDITIONS		210,293
DEDUCTIONS Benefits		152,642
CHANGE IN NET ASSETS		57,651
NET ASSETS HELD IN TRUST FOR PENSION BENEFITS Beginning of year		1,801,356
End of year	\$	1,859,007

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE A: DESCRIPTION OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Oceana County Road Commission (the "Commission") is a component unit of Oceana County, Michigan. The Commission is used to control the expenditure of revenues from the State distribution of gas and weight taxes, federal financial assistance, and contributions from other local units of government for work performed for road projects throughout the county.

The Commission, which is established pursuant to the County Road Law (MCL 224.1), operates under an elected Board of three (3) County Road Commissioners who establish policies and review operations of the Commission. The Commission provides services to sixteen (16) Townships in Oceana County and maintains over 1,160 miles of local and primary roads.

Reporting Entity

The Commission is required by Public Act 51 of the State of Michigan to have an audit performed of its operations. This financial report has been prepared to meet this State requirement.

As required by accounting principles generally accepted in the United States of America; GASB Statement No. 14, *The Financial Reporting Entity* (as amended by GASB Statement No. 39); and Statement on Michigan Governmental Accounting and Auditing No. 5, these financial statements are exclusive presentations of the financial condition and results of operations of the Oceana County Road Commission. The Commission is considered a component unit of Oceana County, Michigan and is discretely presented in Oceana County's (the Primary Government) financial statements. A copy of the County's audited financial statements may be obtained at the County Courthouse in Hart, Michigan.

2. Basis of Presentation

GOVERNMENT-WIDE FINANCIAL STATEMENTS

The statement of net assets and the statement of activities (the government-wide statements) present information for the Commission as a whole.

The statement of activities presents the direct functional expenses of the Commission and the program revenues that support them. Direct expenses are specifically associated with a service, program, or Commission and are therefore clearly identifiable to a particular function. Program revenues are associated with specific functions and include charges to recipients for goods or services and grants and contributions that are restricted to meeting the operational or capital requirements of that function. Revenues that are not required to be presented as program revenues are general revenues. This includes interest and shows how governmental functions are either self-financing or supported by the general revenues of the Commission.

FUND FINANCIAL STATEMENTS

The Commission uses a single fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The governmental fund financial statements present the Commission's individual major fund.

The major fund of the Commission is:

a. <u>Special Revenue Fund</u> - This general operating fund is used to account for all financial resources of the Commission, which are restricted to expenditures for specified county road related purposes.

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE A: DESCRIPTION OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

3. Measurement Focus

The government-wide financial statements are presented using the economic resources measurement focus, similar to that used by business enterprises or not-for-profit organizations. Because another measurement focus is used in the governmental fund financial statements, reconciliations are provided that explain the differences in detail.

All governmental funds are presented using the current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

4. Basis of Accounting

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

All governmental funds are accounted for using the modified accrual basis of accounting. Under this method, revenues are recognized when they become susceptible to accrual (when they become both "measurable" and "available to finance expenditures of the current period"). The length of time used for "available" for purposes of revenue recognition in the governmental fund financial statements is 60 days. Revenues, which are considered measurable but not available, are recorded as a receivable and deferred revenue. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred, except for interest on long-term debt which is recorded when due.

Private-sector standards of accounting and financial reporting issued to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The Commission has elected not to follow subsequent private-sector guidance.

5. Budgets and Budgetary Accounting

The annual budget of the Commission is prepared by Commission management and approved by the Board. Any revisions to the original budget are approved by the Board before the end of the fiscal year.

6. Cash, Cash Equivalents, and Investments

Cash and cash equivalents consist of the Commission's checking accounts, imprest cash, and short-term investments with an original maturity of 90 days or less.

Investments are reported at fair value. Investments consist of various Pension Fund securities.

7. Inventories

Inventories of road materials and equipment parts are recognized using the consumption method (inventories are recorded as expenditures when they are used). Inventories are stated at average cost.

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE A: DESCRIPTION OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

8. Capital Assets

Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges and similar items) are reported under governmental activities within the operating fund in the government-wide financial statements. Capital assets are defined by the Oceana County Road Commission as assets with an initial individual cost of more than \$500 and an estimated useful life in excess of two years. Such assets are recorded at historical costs or estimated historical cost of purchase or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

GASB Statement No. 34 requires major networks and major subsystems of infrastructure assets acquired, donated, constructed, or substantially rehabilitated since fiscal years ending after June 30, 1980, be inventoried and capitalized by the fourth anniversary of the mandated date of adoption of the other provisions of GASB Statement No. 34. The Oceana County Road Commission has capitalized the current year's infrastructure, as required by GASB Statement No. 34, and has reported the infrastructure in the Statement of Net Assets. The Road Commission will retroactively capitalize the major infrastructure assets on or before December 31, 2007, as permitted by GASB Statement No. 34.

Depreciation is computed on the sum-of-the-years'-digits method for road equipment and straight-line method for all other capital assets. The depreciation rates are designed to amortize the cost of the assets over their estimated useful lives as follows:

Buildings	30 - 50 years
Road Equipment	5 - 8 years
Shop Equipment	10 years
Engineering Equipment	4 - 10 years
Office Equipment	4 - 10 years
Infrastructure - Roads	5 - 30 years
Infrastructure - Bridges	12 - 50 years

9. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities under the governmental activities within in the Operating Fund Statement of Net Assets.

10. Accrued Vacation and Sick Leave

In accordance with contracts negotiated with the various employee groups of the Commission, employees have a vested right upon termination to receive compensation for accumulated sick and vacation leave under formulas and conditions specified in the contracts. In the event of termination, an employee is paid for certain portions of unused accumulated vacation and sick time. This amount along with related payroll taxes is recorded in the government-wide financial statements.

11. Equipment Rentals

The Michigan Department of Transportation requires that the cost of operating equipment, including depreciation, be allocated to the various activities. The effect of this allocation is deducted from equipment expenditures for the Statement of Revenues, Expenditures, and Changes in Fund Balance.

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE A: DESCRIPTION OF ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

12. Estimates

In preparing financial statements in conformity with accounting principles generally accepted in the United States of America, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

13. Comparative Data

Comparative data for the prior year has not been presented in the accompanying financial statements since their inclusion would make the statements unduly complex and difficult to read.

NOTE B: CASH, CASH EQUIVALENTS, AND INVESTMENTS

The Uniform Accounting Procedures Manual for Michigan County Road Commissions provides that the County Treasurer maintain the cash of the Commission. All Commission receipts are deposited with the Oceana County Treasurer's Office, and in order to make disbursements, the Oceana County Road Commission requests the County Treasurer to transfer the required funds to an imprest vendor or payroll checking account. Also, in order to invest cash, a request is made of the County Treasurer. All funds of the Commission are held with the County Treasurer in separate accounts in the Commission's name.

In accordance with Michigan Compiled Laws, the Commission is authorized to invest in the following investment vehicles:

- 1. Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.
- 2. Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a State or nationally chartered bank or a State or Federally chartered savings and loan association, savings bank, or credit union whose deposits are insured by an agency of the United States government and which maintains a principal office or branch office located in this State under the laws of this State or the United States, but only if the bank, savings and loan association, savings bank or credit union is eligible to be a depository of surplus funds belonging to the State under Section 6 of 1855 PA 105, MCL 21.146.
- 3. Commercial paper rated at the time of purchase within the three (3) highest classifications established by not less than two (2) standard rating services and which matures not more than 270 days after the date of purchase.
- 4. The United States government or Federal agency obligations repurchase agreements.
- 5. Bankers acceptances of United States Banks.
- 6. Mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE B: CASH, CASH EQUIVALENTS, AND INVESTMENTS - CONTINUED

Federal Deposit Insurance Corporation (FDIC) regulations provide that deposits of governmental units are to be separately insured for the amount of \$100,000 for deposits in an insured bank for savings deposits and \$100,000 for demand deposits. Furthermore, if specific deposits are regulated by statute or bond indenture, these specific deposits are to be separately insured for the amount of \$100,000. Michigan Compiled Laws allow for collateralization of government deposits if the assets for pledging are acceptable to the State Treasurer under Section 3 of 1855 PA 105, MCL 21.143, to secure deposits of State funds, securities issued by the Federal Loan Mortgage Corporation, Federal National Mortgage Corporation or Government National Mortgage Association.

The Commission's bank deposits at December 31, 2005, are composed of the following:

	Carrying <u>Amount</u>	Bank <u>Balance</u>
Checking accounts Certificates of Deposit	\$ 1,827,449 104,832	\$ 2,206,528 104,832
Total	<u>\$ 1,932,281</u>	\$ 2,311,360

Bank deposits of the Commission are at federally insured banks located in the State of Michigan with all accounts maintained in the name of the Commission. As of December 31, 2005, the Commission's accounts were fully insured by the FDIC. The cash captions on the basic financial statements include \$200 in imprest cash.

<u>Investments</u>

As of December 31, 2005, the Commission had the following investments:

INVESTMENT TYPE	Carrying Amount	Market Value
Uncategorized pooled investments		
Fixed	\$ 815,229	\$ 815,229
Safeco RST Multi-Cap Core	683,228	683,228
Safeco RST Core Equity	35,309	35,309
Templeton Growth Securities Fund	62,082	62,082
Mutual Shares Securities Fund	29,851	29,851
Safeco RST Growth Opportunities	70,498	70,498
Fidelity VIP Contrafund	79,025	79,025
AIM V.I. Real Estate Fund	6,944	6,944
Templeton Developing Markets Securities Fund	1,943	1,943
Franklin Small Growth Fund	24,154	24,154
Fidelity VIP Equity-Income	1,629	1,629
Fidelity VIP Growth & Income	14,476	14,476
Fidelity VIP Growth	1,692	1,692
SCD - Balanced	17,498	17,498
SCD - International	5,042	5,042
Safeco RST Bond	4,945	4,945
Dreyfus VIP - Quality Bond Portfolio	901	901
Safeco RST High Yield 2 Fund	1,411	1,411
American Century VP Balanced	1,573	1,573
Franklin Income Fund	1,577	1,577
	<u> </u>	
	\$ 1,859,007	\$ 1,859,007
40		

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE B: CASH, CASH EQUIVALENTS, AND INVESTMENTS - CONTINUED

Credit risk

State law limits investments in certain types of investments to a prime or better rating issued by nationally recognized statistical rating organizations (NRSRO's). The Commission's investments were not subject to rating by a NRSRO.

Interest rate risk

The Commission has not adopted a policy that indicates how the Commission will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by limiting the weighted average maturity of its investment portfolio to less than a given period of time.

Concentration of credit risk

The Commission has not adopted a policy that indicates how the Commission will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the Commission's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Custodial credit risk

The Commission has not adopted a policy that indicates how the Commission will minimize custodial credit risk, which is the risk that in the event of the failure of the counterparty, the Commission will not be able to recover the value of its investments of collateral securities that are in possession of an outside party.

NOTE C: CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2005 was as follows:

	Balance	Additions and		Balance		
	<u>Jan. 1, 2005</u>	Reclassifications	Deletions	Dec. 31, 2005		
Capital Assets Not Being Depreciated Land and land improvements Construction in progress	\$ 62,094	\$ - \$ 272,285	- -	\$ 62,094 272,285		
Subtotal	62,094	272,285	-0-	334,379		
Capital Assets Being Depreciated/Depleted Buildings Equipment -	1,686,839	-	-	1,686,836		
Road	4,999,616	245,000	_	5,244,616		
Shop	99,777	, -	-	99,777		
Office	37,518	-	-	37,518		
Engineer	3,744	-	-	3,744		
Infrastructure - roads	3,323,426	840,793	-	4,164,219		
Infrastructure - bridges	808,399	<u>391,568</u>		1,199,967		
Subtotal	10,959,319	1,477,361	-0-	12,436,680		

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE C: CAPITAL ASSETS - CONTINUED

Less Accumulated Depreciation/Depletion								
Buildings	\$	480,206	\$	41,401	\$	-	\$	521,607
Equipment								
Road		4,574,842		290,411		_		4,865,253
Shop		98,755		1,022		-		99,777
Office		37,518		-		-		37,518
Engineer		3,744		-		-		3,744
Infrastructure - roads		235,800		208,211		-		444,011
Infrastructure - bridges	_	30,892	-	26,404		-		57,296
Subtotal	_	5,461,757	_	567,449	_	-0-	_	6,029,206
Net Capital Assets								
Being Depreciated	_	5,497,562	_	909,912	_	-0-	_	6,407,474
Total Net Capital Assets	\$	5,559,656	<u>\$</u>	1,182,197	\$	-0-	<u>\$</u>	6,741,853

Depreciation expense was charged to the following activities:

	<u> </u>	<u>Amount</u>			
Net Equipment Expense					
Direct Equipment	\$	290,411			
Indirect Equipment		26,691			
Net Administrative Expense		15,732			
Infrastructure		234,615			
	\$	567.449			

NOTE D: LONG-TERM DEBT

The following is a summary of changes in long-term debt (including current portions) of the Commission for the year ended December 31, 2005:

	_	Balance n. 1, 2005		<u>Additions</u>	ļ	<u>Deletions</u>	_	Balance <u>2. 31, 2005</u>	Amounts Oue Within One Year
General Long-Term Debt									
2000 MTF Revenue Bonds	\$	480,000	\$	-	\$	80,000	\$	400,000	\$ 80,000
Capital leases		84,841		-	·	84,841	·	-0-	· -
Vacation and sick leave		413,820	_	2,135	_	-		415,995	 259,153
	\$	978,661	\$	2,135	\$	164,841	\$	815,995	\$ 339,153

Significant details regarding outstanding long-term debt (including current portions) are presented below.

Bonds payable at December 31, 2005, are as follows:

\$800,000 Michigan Transportation Fund Revenue Bonds, Series 2000 C, dated November 17, 2000, due in annual installments of \$80,000 through August 1, 2010, with interest ranging from 4.4 to 4.7 percent, payable semi-annually.

\$ 400,000

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE D: LONG-TERM DEBT - CONTINUED

Accumulated Vacation and Sick

In accordance with Commission personnel policies and/or contracts negotiated with various employee groups of the Commission, individual employees have vested rights upon termination of employment to receive payment for unused vacation and sick leave under formulas and conditions specified in their respective personnel policies and/or contracts.

Accumulated vacation and sick leave represents a liability to the Commission, which is presented in a current and long-term portion of the liability. For this reason, the total liability reported in the government-wide financial statements represents a current liability of \$259,153 and a long term liability of \$156,802 at December 31, 2005.

The annual requirements to pay long-term debt principal and interest outstanding for the following bonds at December 31, 2005, are as follows:

Year Ending December 31,	 Bond Payable Principal Interest				<u>Total</u>
2006	\$ 80,000	\$	18,240	\$	98,240
2007	80,000		14,720		94,720
2008	80,000		11,120		91,120
2009	80,000		7,440		87,440
2010	 80,000		3,760	_	83,760
Total	\$ 400,000	\$	55,280	\$	455,280

NOTE E: FEDERAL GRANTS

The Michigan Department of Transportation (MDOT) requires that road commissions report all Federal and State grants pertaining to their county. During the year ended December 31, 2005, the Federal aid received and expended by the Road Commission was \$309,770 for contracted projects and \$0 for negotiated projects. Contracted projects are defined as projects performed by private contractors paid for and administered by MDOT (they are included in MDOT's single audit). Negotiated projects are projects where the road commission administers the grant and either performs the work or contracts it out. The Road Commission would be subject to single audit requirements if it expended \$500,000 or more for negotiated projects.

NOTE F: EMPLOYEE RETIREMENT SYSTEM

Plan Description

The Oceana County Road Commission has a master defined contribution pension plan covering substantially all full-time employees. This defined contribution plan is administered through the Safeco Life Insurance Company.

A defined contribution pension plan provides pension benefits in return for services rendered, an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account, the returns earned on the investments of those contributions, and forfeitures of other participants' benefits that may be allocated to such participant's account. The plan requires the employer to contribute the equivalent of 6% of the participation employee's gross regular wages, with immediate vesting. Similarly, at least 5% of the employee's gross salary is to be contributed by the employee to the IRS Code Section 457 Plan. No pension provision changes occurred during the year that affected the required contributions to be made by the Road Commission or its employees.

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE F: EMPLOYEE RETIREMENT SYSTEM

Michigan Compiled Laws, Section 38.1121, authorizes the Road Commission to invest pension assets in a wide variety of investments including: stocks, bonds, certificates of deposit, real estate, annuity contracts, obligations of a specified nature and real or personal property. Specific limitations apply to the various investment types. The Road Commission's pension fund investments are in accordance with statutory authority. Investments are held by and purchased through Safeco Life Insurance Company.

NOTE G: CONTINGENT LIABILITIES

The Commission participates in a number of Federal and State assisted grant programs that are subject to compliance audits. The programs and the periodic program compliance audits of many of the programs have not yet been conducted, completed, or resolved. Accordingly, the Commission's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the Commission expects such amounts, if any, to be immaterial.

NOTE H: RISK MANAGEMENT

The Road Commission participates in the Michigan County Road Commission Self-Insurance Pool for claims relating to general liability, trunkline, excess liability, auto liability, errors and omissions and physical damage. The Road Commission participates in the County Road Commission Self-Insurance Fund (CRCSIF) for workers' compensation insurance and has full statutory coverage for workers' disability compensation and employers' liability as granted by the State of Michigan under Chapter 6, Section 418.611 of the Workers' Disability Compensation Act. The Commission has no liability for additional assessments based on the claims filed against the fund nor do they have rights to dividends.

The Commission carries commercial insurance for the risk of loss due to directors' and officers' liability and tank storage.

NOTE I: EXCESS OF EXPENDITURES OVER APPROPRIATIONS

Michigan Public Act 621 of 1978, Sections 18 and 19, as amended, provides that a local governmental unit not incur expenditures in excess of the amounts appropriated.

In the Budgetary Comparison Schedules presented as Required Supplementary Information, the Oceana County Road Commission budgeted expenditures in the General Operating Fund have been shown at the functional classification level. The approved budget of the Oceana County Road Commission has been adopted the activity level for the General Operating Fund.

NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE I: EXCESS OF EXPENDITURES OVER APPROPRIATIONS - CONTINUED

	Amended Amounts <u>Appropriated</u>	Actual Amounts Expended	<u>Variance</u>
Primary Road		•	
Maintenance	\$ 1,250,000	\$ 1,408,575	\$ 158,575
Preservation	125,000	132,048	7,048
Local Road			
Maintenance	1,600,000	2,085,698	485,698
State Trunkline			
Maintenance	850,000	864.453	14,453
Equipment	,	,	,
Direct	630,000	851,502	221,502
Equipment rental	(1,275,000)	(1,240,088)	34,912
Equipment rental	(1,270,000)	(1,240,000)	0-1,012

NOTE J: FUND BALANCE RESERVES

Reserved fund balance is used to earmark a portion of fund balance to indicate that it is not appropriate for expenditure or has been legally segregated for a specific future use.

The following is the fund balance reserve as of December 31, 2005:

General Operating Fund Reserved for inventory

\$ 232.849

NOTE K: POST-EMPLOYMENT BENEFITS

In accordance with the union agreement and personnel policy, effective January 1, 1996, upon retirement each employee will be eligible for continuation of subscriber health insurance. Between the age of 62 and 65, the Road Commission will pay 100% of the subscriber benefit. This benefit will expire upon reaching the age of 65. After age 65, for health insurance to continue the employee is required to pay 100% of the premium amount applicable to their coverage on a monthly basis to the Road Commission. The Road Commission remits the full premium to the insurance carrier. The total cost was \$81,207 and the amount reimbursed by retires was \$70,610 with a net cost to the Road Commission of \$10,597. During the year ended December 31, 2005, 1 retiree between the age of 62 and 65 was receiving benefits. The Road Commission's policy is to finance these benefits on a pay as you go basis.

Life Insurance

The Road Commission has purchased term life insurance for almost all full time employees, per the union agreement and personnel policy. Upon retirement, the insurance continues at a lower rate of coverage according to the following:

Retired while under age 70	\$ 3,000
Retired while age 70 to 74	2,500
Retired while age 75 to 79	1,500
Retired at age 80 and above	1,000

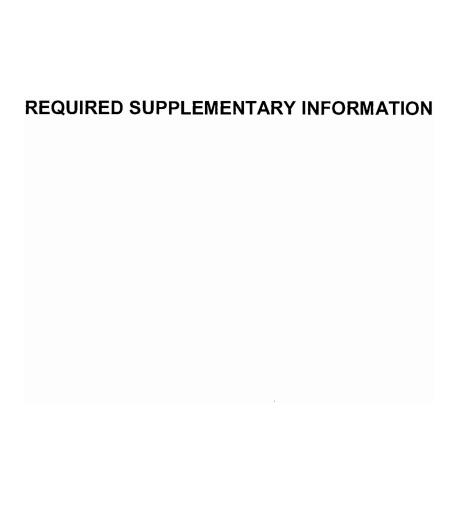
NOTES TO FINANCIAL STATEMENTS

December 31, 2005

NOTE K: POST-EMPLOYMENT BENEFITS - CONTINUED

UPCOMING REPORTING CHANGE

The Governmental Accounting Standards Board has recently released Statement Number 45, Accounting and Reporting By Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the financial statements to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. The new pronouncement is effective for the year ending December 31, 2008.



BUDGETARY COMPARISON SCHEDULE - STATEMENT OF REVENUES - BUDGET AND ACTUAL

GENERAL OPERATING FUND

	Original	Final Amended	Actual	Fin F	iance with al Budget Positive legative)
REVENUES	 Budget	Budget	 Actual		iegative)
Licenses and permits					
Permits	\$ 12,500	\$ 10,500	\$ 12,092	\$	1,592
Intergovernmental					
Federal sources	82,500		186,545		186,545
Economic development "D" funds	,	-			113,225
Surface transportation program	166,000	-	113,225		-0-
Critical bridge	315,000	-	10,000		10,000
U.S. Forestry Service	-	-	10,000		10,000
State sources					
Motor Vehicle Highway Funds	10,000	10,000	10,000		-0-
Engineering Allocation	3,195,000	3,700,000	3,933,669		233,669
Snow removal	125,000	132,000	132,852		852
Critical bridge	17,500	132,000	132,032		-0-
Oceana Drive turn-back	865,000	1,919,000	1,919,000		-0-
Economic Development Funds	805,000	1,919,000	1,919,000		-0-
Rural primary "D" funds	85,000	85,000	5,386		(79,614)
Forest road	48,500	48,500	48,396		(104)
Local sources	40,500	40,300	40,390		(104)
	675,000	445,000	344,236		(100,764)
Township contributions Other contributions	292,000	215,000	344,230		(215,000)
Other continuations	 292,000	 213,000	 		(213,000)
Total intergovernmental	5,876,500	6,554,500	6,703,309		148,809
Charges for services					
State Trunkline maintenance					
Direct charges	855,000	790,000	843,080		53,080
Interest	9,000	14,500	29,884		15,384
Other					
Refunds	 650	300			(300)
TOTAL REVENUES	\$ 6,753,650	\$ 7,369,800	\$ 7,588,365	\$	218,565

BUDGETARY COMPARISON SCHEDULE - STATEMENT OF EXPENDITURES - BUDGET AND ACTUAL

GENERAL OPERATING FUND

EVENIDITUDEO	Original Budget	Final Amended Budget	Actual	Variance with Final Budget Positive (Negative)
EXPENDITURES Current				
Primary road Maintenance Construction Preservation	\$ 725,000 1,225,000 110,000	\$ 1,250,000 420,000 125,000	\$ 1,408,575 397,405 132,048	\$ (158,575) 22,595 (7,048)
Total primary road	2,060,000	1,795,000	1,938,028	(143,028)
Local road Maintenance Construction Preservation	1,750,000 1,325,000 350,000	1,600,000 690,000 85,000	2,085,698 658,266 44,642	(485,698) 31,734 40,358
Total local road	3,425,000	2,375,000	2,788,606	(413,606)
State Trunkline Maintenance	785,000	850,000	864,453	(14,453)
Equipment Direct Indirect Operating Less: Equipment rental	725,000 362,500 362,500 (1,450,000)	630,000 385,000 420,000 (1,275,000)	851,502 380,901 339,003 (1,240,088)	(221,502) 4,099 80,997 (34,912)
Total equipment	-	160,000	331,318	(171,318)
Administrative Administration Less:	280,000	410,000	439,459	(29,459)
Handling charges Overhead state Purchase discount Other	- - -	- - -	(7,478) (92,157) (195) (480)	7,478 92,157 195 480
Total administrative	280,000	410,000	339,149	70,851
Drains at large Drain assessment	12,500	25,500	25,583	(83)
Capital outlay Capital outlay Less:	605,000	305,000	386,233	(81,233)
Depreciation and depletion	(325,000)	(320,000)	(319,073)	(927)
Total capital outlay	280,000	(15,000)	67,160	(82,160)
Debt Service Principal payments Interest payments	93,832 31,035	165,000 31,035	164,906 26,834	94 4,201
Total debt service	124,867	196,035	191,740	4,295
Contingency	11,283	1,798,265		1,798,265
TOTAL EXPENDITURES	\$ 6,978,650	\$ 7,594,800	\$ 6,546,037	\$ 1,048,763

OTHER SUPPLEMENTARY INFORMATION

STATEMENT OF CHANGES IN FUND BALANCE

GENERAL OPERATING FUND

TOTAL REVENUES	\$ 7,588,365
TOTAL EXPENDITURES	 6,546,037
EXCESS OF REVENUES OVER EXPENDITURES	1,042,328
Fund balance, beginning of year	 1,473,580
Fund balance, end of year	\$ 2,515,908

GENERAL OPERATING FUND

ANALYSIS OF CHANGES IN FUND BALANCE

	Pr	imary Road Fund	 ocal Road Fund	ounty Road ommission		Total
TOTAL REVENUES	\$	4,384,666	\$ 2,004,291	\$ 1,199,408	\$	7,588,365
TOTAL EXPENDITURES		2,249,972	3,193,626	 1,102,439		6,546,037
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		2,134,694	(1,189,335)	96,969		1,042,328
OTHER FINANCING SOURCES (USES) Optional transfers in Optional transfers out	 	- (675,274)	675,274 -	<u>-</u>		675,274 (675,274)
TOTAL OTHER FINANCING SOURCES (USES)		(675,274)	675,274	-0-		-0-
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		1,459,420	(514,061)	96,969		1,042,328
Fund balance (deficit), beginning of year		1,700,375	 193,192	(419,987)		1,473,580
Fund balance (deficit), end of year	\$	3,159,795	\$ (320,869)	 (323,018)	\$_	2,515,908

GENERAL OPERATING FUND

ANALYSIS OF REVENUES

	Prir	nary Road Fund	l Local Road Fund		County Road Commission		Total
REVENUES Licenses and permits							
Permits	\$	-	\$	-	\$	12,092	\$ 12,092
Intergovernmental							
Federal sources		186,545		123,225		-	309,770
State sources		4,181,021		1,868,282		-	6,049,303
Local sources						344,236	 344,236
Total intergovernmental		4,367,566		1,991,507		344,236	6,703,309
Charges for services State Trunkline							
Direct charges		-		-		843,080	843,080
Interest		17,100		12,784		-	 29,884
TOTAL REVENUES	\$	4,384,666	\$	2,004,291	\$	1,199,408	\$ 7,588,365

GENERAL OPERATING FUND

ANALYSIS OF EXPENDITURES

	Pr	Fund	Local Road Fund		County Road Commission		Total	
EXPENDITURES								
Heavy Maintenance	\$	397,405	\$	658,266	\$	-	\$	1,055,671
Structure Maintenance		132,048		44,642		-		176,690
Maintenance		1,408,575		2,085,698		-		3,494,273
State Trunkline		-		-		864,453		864,453
Equipment Expense - Net		84,552		179,442		67,324		331,318
Administrative Expense - Net		139,059		200,090		-		339,149
Drains at large		95		25,488		-		25,583
Capital Outlay - Net		88,238		-		(21,078)		67,160
Debt Service						191,740		191,740
TOTAL EXPENDITURES	\$	2,249,972	\$	3,193,626	\$	1,102,439	\$	6,546,037

SCHEDULE OF CHANGES IN CAPITAL ASSETS

	Balance Jan. 1, 2005	Additions and Reclassifications	Deletions	Balance Dec. 31, 2005
CAPITAL ASSETS NOT BEING DEPRECIATED Land and land improvements	\$ 62,094	\$ -	\$ -	\$ 62,094
Construction in progress		272,285	-	272,285
Subtotal	62,094	272,285	-0-	334,379
CAPITAL ASSETS BEING DEPRECIATED/DEPLETED				
Buildings Equipment	1,686,839	-	-	1,686,839
Road	4,999,616	245,000	-	5,244,616
Shop	99,777	-	-	99,777
Office	37,518	-	-	37,518
Engineer	3,744	-	-	3,744
Infrastructure - Roads	3,323,426	840,793	-	4,164,219
Infrastructure - Bridges	808,399	391,568		1,199,967
Subtotal	10,959,319	1,477,361	-0-	12,436,680
LESS ACCUMULATED DEPRECIATION/DEPLETION				
Buildings	480,206	41,401		521,607
Equipment	400,200	71,701	_	321,007
Road	4,574,842	290,411	_	4,865,253
Shop	98,755	1,022	_	99,777
Office	37,518	-	-	37,518
Engineer	3,744	-	-	3,744
Infrastructure - Roads	235,800	208,211	-	444,011
Infrastructure - Bridges	30,892	26,404		57,296
Subtotal	5,461,757	567,449	-0-	6,029,206
Net Capital Assets				
Being Depreciated	5,497,562	909,912		6,407,474
Total Net Capital Assets	\$ 5,559,656	\$ 1,182,197	\$ -0-	\$ 6,741,853

Principals

Dale J. Abraham, CPA Michael T. Gaffney, CPA Steven R. Kirinovic, CPA Aaron M. Stevens, CPA Eric J. Glashouwer, CPA



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Road Commissioners Oceana County Hart, Michigan

We have audited the component unit financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Oceana County Road Commission as of and for the year ended December 31, 2005 which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated March 15, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Oceana County Road Commission's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one of more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Oceana County Road Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the management of Oceana County Road Commission in a separate letter dated March 15, 2006.

This report is intended for the information and use of management and the Board of County Road Commissioners, and is not intended to be, and should not be, used by anyone other than these specified parties.

abraham & Lolbrey, P.C.

ABRAHAM & GAFFNEY, P.C. Certified Public Accountants

March 15, 2006

Principals

Dale J. Abraham, CPA Michael T. Gaffney, CPA Steven R. Kirinovic, CPA Aaron M. Stevens, CPA Eric J. Glashouwer, CPA



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MANAGEMENT LETTER

To the Board of County Road Commissioners of Oceana County Hart, Michigan

Dear Ladies/Gentlemen:

As you know, we have recently completed our audit of the records of Oceana County Road Commission for the year ended December 31, 2005. In connection with the audit, we feel that certain changes in your accounting procedures would be helpful in improving management's control and the operational efficiency of the accounting functions. These suggestions are a result of our evaluation of the internal control structure and our discussions with management.

1. The Road Commission should review the status of individual fund balances (deficits) near year-end.

As noted in the Analysis of Changes in Fund Balance included as other supplementary information to the basic financial statements, the County Road Fund portions of total fund balance ended the year in deficit financial positions. This issue was noted for the County Road Fund portion of total fund balance and reported in our audit comments last year.

We suggest the Road Commission closely monitor Primary Road, Local Road, and County Road fund spending, review the status of individual funds near year-end, and make appropriate adjustments when possible to eliminate deficits. The Road Commission should take corrective action to increase revenues and/or decrease expenditures in order to strengthen the financial condition of the Road Commission.

2. Budgets should be monitored and amended prior to expenditure of funds when necessary.

As noted in the required supplementary information to the basic financial statements, some of the budgeted activities of the Road Commission exceeded the amounts appropriated.

The Michigan Public Act 621 of 1978, as amended, provides that the Road Commission adopt formal budgets for applicable Special Revenue Funds and shall not incur expenditures in excess of the amounts appropriated.

We suggest the Road Commission monitor expenditures against the adopted budget on a periodic basis, preferable monthly. Appropriate budget amendments should be adopted before year-end. This issue was noted and reported in our audit comments last year.

3. The Road Commission should evaluate the credit limit on the Commission's credit card.

During our examination of expenditures and our review of credit card invoices for the year, we noted that the credit limit on the Commission's credit card is \$16,000. This amount exceeds the needs of the Commission and unnecessarily exposes the Commission to additional risk of loss.

We suggest management evaluate the needs of the Commission and reduce the credit limit to a more appropriate amount to better safeguard the assets of the Commission.

4. The Road Commission should monitor the use of funds generated through memorandums of understanding.

During the course of our audit, we noted that the Road Commission entered into a memorandum of understanding with the State Department of Transportation dated August 3, 2005. In the memorandum, the parties agreed that jurisdiction of portions of Old US-31 would transfer from the State to the Road Commission in exchange for \$1,919,000 ("turn-back funds"). The turn-back funds received by the Road Commission represented the estimated cost of renovation, repair, and/or reconstruction work to be performed on the portions of Old US-31 that were transferred to the Road Commission.

At the time the turn-back funds were received by the Road Commission, they were deposited into a separate bank account to signify that the funds were restricted in their purpose and use. In the board minutes from the December 29, 2005, meeting of the County Road Commissioners, a motion was carried that directed the Oceana County Treasurer to transfer approximately \$142,458 from the restricted bank account to the Road Commission's general bank account. Such a transfer was considered necessary to cover the cost of operations of the Road Commission. A similar issue was noted and reported in our audit comments for previous turn-back funds received from the State Department of Transportation in the fiscal year ended December 31, 2002.

We suggest the Road Commission closely monitor and restrict the use of funds generated through memorandums of understanding to the intended purpose(s) detailed in the agreement. We also suggest the Commission develop a plan to transfer funds from the general bank account back to the turn-back bank account so that the funds may be expended for their intended purpose and accounted for appropriately.

These conditions were considered in determining the nature, timing, and extent of the audit tests to be applied in our audit of the component unit financial statements, and this report does not affect our report on the component unit financial statements, dated March 15, 2006.

This report is intended solely for the use of management and the Board of Commissioners of Oceana County Road Commission and is not intended to be used by anyone other than these specified parties.

We wish to express our appreciation for the courtesy and cooperation extended to us during our audit. We are available to discuss any or all of these suggestions with you, and to provide assistance in the implementation of improvements.

aluaham & Hollow, P.C.

ABRAHAM & GAFFNEY, P.C. Certified Public Accountants

March 15, 2006